Ron Lykins, Inc. v. Commissioner, 133 T. C. 87 (U. S. Tax Court 2009)

In Ron Lykins, Inc. v. Commissioner, the U. S. Tax Court ruled that res judicata does not bar either a taxpayer or the IRS from disputing a net operating loss (NOL) carryback after a prior deficiency case. The court found that a unique statutory scheme for NOL carrybacks allows both parties to challenge the carryback postlitigation, preserving the IRS's ability to reassess tentative refunds and the taxpayer's right to claim refunds based on NOLs, even after a final decision in a deficiency case.

Parties

Ron Lykins, Inc. (RLI), as the petitioner, initially filed a corporate tax return and later sought tentative refunds for 1999 and 2000 based on a net operating loss (NOL) carryback from 2001. The Commissioner of Internal Revenue (respondent) issued the refunds but later attempted to recapture them through summary assessments and a proposed levy. RLI contested this action in a collection due process (CDP) hearing and subsequent appeal, arguing that res judicata barred the IRS from reassessing the tentative refunds due to a prior favorable deficiency case decision.

Facts

RLI filed its 2001 corporate tax return reporting a net operating loss (NOL) of approximately \$135,000. Subsequently, RLI applied for tentative refunds for tax years 1999 and 2000 using the NOL carryback, which the IRS granted in December 2002. However, the IRS issued a statutory notice of deficiency for 1999 and 2000 in February 2003, without addressing the NOL carrybacks or the refunds. RLI filed a timely petition in the Tax Court challenging this notice of deficiency. During the deficiency case, the IRS Office of Appeals considered the NOL carrybacks but did not include them in the answer to RLI's petition. The Tax Court ultimately ruled in favor of RLI in the deficiency case, finding no deficiency for 1999 and 2000. Despite this, the IRS made summary assessments in March 2005 to recapture the tentative refunds and issued a notice of intent to levy in October 2005. RLI requested a CDP hearing, where it argued that the prior deficiency case decision barred the IRS from further action due to res judicata.

Procedural History

RLI filed a timely petition in the Tax Court in response to the IRS's 2003 notice of deficiency for 1999 and 2000. During the deficiency case (Docket No. 6795-03), RLI amended its petition to remove references to the NOL carryback, and the IRS did not amend its answer to address the NOL carrybacks or the tentative refunds. The Tax Court entered a decision in favor of RLI in March 2006, finding no deficiency for 1999 and 2000. Following this decision, the IRS made summary assessments in March 2005 to recapture the tentative refunds and issued a notice of intent to levy

in October 2005. RLI requested a CDP hearing, where it argued that the prior deficiency case decision barred the IRS from further action due to res judicata. The Office of Appeals upheld the proposed levy, and RLI appealed to the Tax Court, which reviewed the case de novo.

Issue(s)

Whether res judicata bars RLI from asserting the NOL carryback from 2001 to 1999 and 2000 after the prior deficiency case involving those years?

Whether res judicata bars the IRS from recapturing RLI's tentative refunds for 1999 and 2000 after the prior deficiency case involving those years?

Rule(s) of Law

The court applied several Internal Revenue Code sections, including: *I. R. C. sec.* 6411, which allows for tentative carryback adjustments; *I. R. C. sec.* 6213(b)(3), which permits summary assessments for recapturing tentative refunds; *I. R. C. sec.* 6212(c)(1), which allows additional deficiency determinations in certain circumstances; and *I. R. C. sec.* 6511(d)(2)(B), which provides exceptions to res judicata for NOL carryback refund claims. The court also considered the doctrines of res judicata and collateral estoppel.

Holding

The court held that res judicata does not bar RLI from claiming NOL carrybacks to 1999 and 2000, nor does it bar the IRS from recapturing RLI's tentative refunds for those years, despite the prior deficiency case involving those years. The court found that the statutory scheme for NOL carrybacks, including the exceptions in *I. R. C.* sec. 6511(d)(2)(B), allows both parties to dispute the NOL carrybacks post-litigation.

Reasoning

The court reasoned that the unique statutory scheme for NOL carrybacks, as outlined in *I. R. C. secs.* 6411, 6212(c)(1), 6213(b)(3), and 6511(d)(2)(B), creates exceptions to the general rule of res judicata. The scheme allows the IRS to make summary assessments to recapture tentative refunds and permits taxpayers to claim refunds based on NOL carrybacks, even after a final deficiency case decision. The court noted that the IRS's ability to reassess tentative refunds without issuing a notice of deficiency, as provided by *I. R. C. sec.* 6213(b)(3), and the taxpayer's right to claim refunds under *I. R. C. sec.* 6511(d)(2)(B), demonstrate that Congress intended to allow both parties to dispute NOL carrybacks post-litigation. The court also distinguished this case from others involving different exceptions to res judicata, emphasizing the specific statutory scheme applicable to NOL carrybacks.

Disposition

The court upheld the Office of Appeals' determination to proceed with the levy to collect the summary assessments recapturing the 1999 and 2000 NOL carrybacks, finding that the reasoning on res judicata was in error but that the decision to proceed with the levy was not an abuse of discretion.

Significance/Impact

The decision clarifies the application of res judicata in the context of NOL carrybacks, emphasizing that the statutory scheme for such carrybacks allows both taxpayers and the IRS to dispute them post-litigation. This ruling has significant implications for tax practitioners and taxpayers, as it preserves the IRS's ability to reassess tentative refunds and the taxpayer's right to claim refunds based on NOLs, even after a final decision in a deficiency case. The case also highlights the importance of understanding the interplay between different sections of the Internal Revenue Code and their impact on legal doctrines such as res judicata.