

Clark v. Commissioner of Internal Revenue, 125 T. C. 108 (U. S. Tax Ct. 2005)

In *Clark v. Commissioner*, the U. S. Tax Court ruled it has jurisdiction to review the IRS's decision to levy a taxpayer's state tax refund to collect unpaid federal tax penalties. This decision clarified the court's authority under IRC section 6330(d), ensuring taxpayers have judicial recourse when contesting IRS collection actions involving state refunds, thereby reinforcing taxpayer rights and administrative oversight.

Parties

Herbert and Rosalie Clark, petitioners, contested the decision of the Commissioner of Internal Revenue, respondent, regarding the levy on their state tax refund.

Facts

Herbert and Rosalie Clark filed their 1997 federal income tax return late. The IRS assessed the tax shown on their return along with additions for failure to file timely, failure to pay timely, and failure to make estimated tax payments under sections 6651(a)(1), 6651(a)(2), and 6654 of the Internal Revenue Code, respectively. On November 17, 2003, the IRS issued a notice of levy on the Clarks' state tax refund to collect these unpaid additions. The Clarks requested a hearing under section 6330 of the IRC, after which the IRS's Office of Appeals sustained the levy.

Procedural History

The Clarks petitioned the U. S. Tax Court to review the IRS's determination under section 6330(d). The court addressed the sole issue of its jurisdiction to review the IRS's levy on the Clarks' state tax refund. No party contested the jurisdiction, but the court independently reviewed the matter, as jurisdiction cannot be conferred by agreement or equitable principles.

Issue(s)

Whether the U. S. Tax Court has jurisdiction under section 6330(d) of the Internal Revenue Code to review the IRS's determination regarding the levy on the Clarks' state tax refund?

Rule(s) of Law

Section 6330(d) of the IRC provides for judicial review of determinations made under section 6330, stating that a taxpayer may appeal such a determination to the Tax Court within 30 days. Section 6330(f) specifies that section 6330 does not apply to jeopardy levies or levies on state tax refunds. However, prior case law established that section 6330(f) does not divest the Tax Court of jurisdiction over such cases but rather modifies the notice requirements under section 6330(a).

Holding

The U. S. Tax Court held that it has jurisdiction under section 6330(d) to review the IRS's determination regarding the levy on the Clarks' state tax refund.

Reasoning

The court relied on its previous decision in *Dorn v. Commissioner*, where it was held that section 6330(f) does not divest the court of jurisdiction over jeopardy levy determinations. The court extended this reasoning to levies on state tax refunds, concluding that section 6330(f) merely modifies the notice requirement under section 6330(a) and does not affect the court's jurisdiction under section 6330(d). The court emphasized that jurisdiction cannot be conferred by agreement or equitable principles, and it must independently assess its authority. The ruling ensures that taxpayers have access to judicial review when contesting IRS collection actions involving state tax refunds, aligning with the broader statutory intent to provide administrative and judicial oversight of IRS actions.

Disposition

The court issued an appropriate order affirming its jurisdiction to review the IRS's determination regarding the levy on the Clarks' state tax refund.

Significance/Impact

Clark v. Commissioner significantly impacts the scope of the U. S. Tax Court's jurisdiction over IRS collection actions. By confirming that the court has authority to review levies on state tax refunds under section 6330(d), it strengthens taxpayer rights to challenge such actions. This decision aligns with the legislative intent behind section 6330 to provide taxpayers with administrative and judicial review of IRS collection decisions. Subsequent cases have followed this precedent, ensuring consistent application of the law. The ruling also underscores the importance of independent judicial review in tax law, promoting fairness and accountability in IRS collection practices.