

Houser v. Commissioner, 96 T. C. 184 (1991)

The exclusionary rule does not apply to evidence obtained by state officers in a civil tax case unless there is significant federal participation in the search and seizure.

Summary

William H. Houser, a physician, challenged the IRS's use of evidence seized by state officers during searches of his residence and office, claiming a Fourth Amendment violation. The searches, conducted under state warrants, resulted in the seizure of records critical to the IRS's tax deficiency assessment against Houser. The Tax Court held that the IRS agents' limited involvement during the searches did not constitute "federal participation" sufficient to trigger the exclusionary rule in this civil tax case, as per *United States v. Janis*. The court thus denied Houser's motion to suppress the evidence, emphasizing the lack of federal involvement in the decision to search and the purpose of the search.

Facts

William H. Houser operated a medical practice dispensing prescription drugs. On August 21, 1985, state officers conducted a warrantless inspection of Houser's office, followed by a search of his residence and office on August 28, 1985, under state warrants. During the August 28 search, state officers discovered large amounts of drugs, currency, and records. Several hours into the search, IRS agents were called to assist in counting the currency and inventorying other items, but they did not participate in the decision to search or seize evidence. The IRS later used records seized from Houser's office to assess tax deficiencies for the years 1977 through 1984.

Procedural History

Houser filed a motion to suppress the evidence in the U. S. Tax Court, arguing that his Fourth Amendment rights were violated during the searches. The Tax Court considered the motion in the context of a civil tax proceeding, assessing whether the IRS's involvement justified applying the exclusionary rule.

Issue(s)

1. Whether the searches and seizures by state officers were unconstitutional?
2. If so, whether the IRS's agents participated in the search and seizure to an extent that would justify suppression of the evidence under the exclusionary rule in a civil tax case?

Holding

1. No, because the court did not need to decide the constitutionality of the state officers' actions due to the lack of federal participation.

2. No, because the IRS agents' involvement did not constitute "federal participation" under *United States v. Janis*, as they did not participate in the decision to search, did not seize evidence for federal purposes, and were not involved until after the search had begun.

Court's Reasoning

The court applied the principles from *United States v. Janis*, which holds that the exclusionary rule does not apply in civil tax cases to evidence seized by state officers without federal participation. The court found no federal participation because IRS agents were not involved in the decision to search, did not seize evidence, and their role was limited to assisting state officers after the search had commenced. The court distinguished this case from *Byars v. United States* and *Lustig v. United States*, where federal officers were more directly involved in the searches. The court also noted the good faith of the state officers and that the records were seized for state law enforcement purposes, not federal tax purposes. The court concluded that suppression would not serve the deterrent purpose of the exclusionary rule in this context.

Practical Implications

This decision clarifies the threshold for "federal participation" in state searches and seizures that would trigger the exclusionary rule in civil tax cases. It informs legal practitioners that mere presence or limited assistance by IRS agents during a state-led search does not necessarily constitute federal participation. Practitioners should carefully assess the extent and nature of federal involvement when challenging evidence in civil tax proceedings. The ruling reinforces the intersovereign nature of state and federal law enforcement actions, affecting how similar cases are analyzed regarding the applicability of the exclusionary rule. Subsequent cases, such as *Frazier v. Commissioner* and *Black Forge, Inc. v. Commissioner*, have applied or distinguished this ruling based on the degree of federal involvement.