

## ***Burwell v. Commissioner, 89 T. C. 580 (1987)***

Personal expenses cannot be deducted as charitable contributions by transferring funds into an account nominally in the name of a tax-exempt organization but controlled by the individual.

### **Summary**

The taxpayers, Burwell and Harrold, formed congregations affiliated with the Universal Life Church, Inc. (ULC Modesto), a tax-exempt entity, and opened bank accounts in its name. They claimed substantial charitable contribution deductions for funds deposited into these accounts, which they then used for personal expenses. The Tax Court held that these were not valid charitable contributions because the taxpayers retained control over the funds and used them for personal purposes. The court also imposed penalties for negligence and frivolous claims, emphasizing that the substance of a transaction, rather than its form, is controlling for tax purposes.

### **Facts**

David and Betty Burwell, and James Harrold, became ministers of the Universal Life Church, Inc. (ULC Modesto), a tax-exempt organization, by mail-order application. They established separate congregations (Burwell's as Congregation No. 30470 and Harrold's as Congregation No. 38116) and opened bank accounts in the name of ULC Modesto. The Burwells and Harrold were the sole signatories on their respective accounts. They deposited personal funds into these accounts and used the money for personal and family expenses, such as mortgages, utilities, and medical bills. They claimed these deposits as charitable contributions on their tax returns for the years 1980, 1981, and 1982, respectively.

### **Procedural History**

The IRS disallowed the claimed charitable contribution deductions and assessed deficiencies and penalties against the taxpayers. The cases were consolidated and heard by the U. S. Tax Court. The court upheld the IRS's determinations and imposed additional damages for frivolous claims.

### **Issue(s)**

1. Whether the taxpayers made charitable contributions to ULC Modesto when they transferred funds into bank accounts nominally in the name of ULC Modesto but over which they retained control.
2. Whether the taxpayers' congregations were integral parts of ULC Modesto and thus also tax-exempt.
3. Whether the taxpayers were liable for additions to tax for negligence and substantial understatement of tax.
4. Whether damages should be awarded to the United States under Section 6673 for frivolous claims.

## **Holding**

1. No, because the taxpayers did not relinquish control over the funds and used them for personal expenses, failing to meet the legal definition of a charitable contribution.
2. No, because the congregations were not integral parts of ULC Modesto and did not share its tax-exempt status.
3. Yes, because the taxpayers were negligent in claiming the deductions and Harrold's understatement of tax was substantial.
4. Yes, because the taxpayers' positions were frivolous and groundless, warranting damages under Section 6673.

## **Court's Reasoning**

The court emphasized that for a payment to qualify as a charitable contribution, it must be a gift made with detached and disinterested generosity, without the expectation of any benefit. The taxpayers' actions did not meet this standard as they retained control over the funds and used them for personal expenses. The court also rejected the argument that the congregations were integral parts of ULC Modesto, citing numerous prior cases that held similar congregations were not automatically covered by the parent organization's tax-exempt status. The court found the taxpayers' claims to be frivolous, given the extensive precedent against such deductions, and thus imposed damages under Section 6673. The court's decision was supported by the principle that substance over form governs tax law, and the taxpayers' use of ULC Modesto's name did not change the nature of their personal expenditures.

## **Practical Implications**

This decision reinforces the principle that for a payment to be deductible as a charitable contribution, the donor must relinquish control over the funds. Taxpayers cannot use the name of a tax-exempt organization to convert personal expenses into charitable deductions. Legal practitioners should advise clients that the IRS and courts will scrutinize the substance of transactions to ensure compliance with tax laws. This ruling may deter individuals from attempting similar schemes to avoid taxes and underscores the importance of full disclosure and adherence to tax regulations. Subsequent cases have continued to apply this principle, further solidifying its impact on tax practice and enforcement.