### **Brooks v. Commissioner, 89 T. C. 43 (1987)**

Payments received as incentives to alter pension plan benefits, without vested rights, are taxable as ordinary income.

## **Summary**

In Brooks v. Commissioner, the U. S. Tax Court ruled that a \$10,000 lump-sum payment received by a police officer for agreeing to change his pension benefit computation method from the 1925 Police Pension Fund to the 1977 Police Officers' and Firefighters' Pension and Disability Fund was taxable as ordinary income. The petitioner, Randy Brooks, argued the payment should be treated as a return on his contributions to the 1925 plan. However, the court found that Brooks had no vested rights in the contributions, which were considered gratuities from the state, and thus the incentive payment was taxable income derived from employment.

#### **Facts**

Randy Brooks was a first-class police officer in Lafayette, Indiana, required to participate in the 1925 Police Pension Fund. Contributions to the fund were made on his behalf but were considered state gratuities and not vested until eligibility for benefits. In 1980, due to the 1925 plan's unfunded liability, the state offered a \$10,000 lump-sum incentive to officers who agreed to have their benefits computed under the 1977 plan while remaining members of the 1925 plan. Brooks accepted this offer, received the payment, and reported it as a long-term capital gain on his 1980 tax return, claiming a cost basis equal to the total contributions made on his behalf to the 1925 plan.

#### **Procedural History**

The Commissioner of Internal Revenue determined a deficiency in Brooks' 1980 federal income tax and reclassified the \$10,000 payment as ordinary income. Brooks filed a petition with the U. S. Tax Court challenging this determination. The Tax Court heard the case and ruled in favor of the Commissioner.

#### Issue(s)

1. Whether a \$10,000 lump-sum payment received by Brooks for agreeing to alter the computation of his pension benefits from the 1925 plan to the 1977 plan is taxable as ordinary income rather than as a long-term capital gain.

#### Holding

1. Yes, because the payment was an incentive for changing pension computation methods, and Brooks had no vested right to the contributions made in his name under the 1925 plan, which were considered state gratuities.

## Court's Reasoning

The Tax Court applied the principle that the Commissioner's determination of tax liability carries a presumption of correctness, which the taxpayer must overcome. The court found that Brooks had no vested rights in the contributions made to the 1925 plan, as these were considered payments by the state and not contributions from Brooks. Furthermore, the court emphasized that the \$10,000 payment was an incentive related to Brooks' employment and thus constituted ordinary income under Section 61 of the Internal Revenue Code and related regulations. The court rejected Brooks' argument that the payment should be treated as a return on his investment in the 1925 plan, noting that he was not entitled to any refund of contributions in 1980. The court also allowed Brooks to deduct the 1980 contributions from his adjusted gross income, acknowledging the error in including these in his income for that year.

# **Practical Implications**

This decision clarifies that incentive payments for altering pension benefits, when the employee has no vested rights in the underlying contributions, are taxable as ordinary income. Legal practitioners should advise clients that such payments, despite being labeled as incentives, are not eligible for capital gains treatment. This ruling impacts how employees and employers structure pension plan changes and the associated tax implications. Businesses offering similar incentives must be aware of the tax treatment for recipients. Subsequent cases involving incentive payments for pension plan modifications have cited Brooks v. Commissioner to reinforce the principle that such payments are taxable as ordinary income.