

Abrams v. Commissioner, 84 T. C. 1308, 1985 U. S. Tax Ct. LEXIS 68, 84 T. C. No. 71 (1985)

Pre-filing notification letters from the IRS are not considered notices of deficiency and do not confer jurisdiction on the Tax Court.

Summary

In *Abrams v. Commissioner*, the U. S. Tax Court ruled that pre-filing notification (PFN) letters sent by the IRS to taxpayers who invested in a tax shelter were not notices of deficiency. The letters informed taxpayers that their deductions related to the shelter would be reviewed and potentially disallowed. The court held that these letters did not meet the statutory requirements of a notice of deficiency under sections 6212(a) and 6213(a) of the Internal Revenue Code, as they did not specify a determined deficiency amount nor indicate a final determination. Consequently, the court lacked jurisdiction to hear the case, dismissing it due to the absence of a valid notice of deficiency.

Facts

The IRS sent pre-filing notification letters to taxpayers, including Richard L. Abrams and 110 others, who had invested in the Liberty Financial 1983 Government Securities Trading Strategy. The letters warned that any deductions claimed from this tax shelter would be reviewed and potentially disallowed, with consideration of penalties. The taxpayers filed a consolidated petition with the Tax Court, asserting that the letters constituted notices of deficiency, thereby conferring jurisdiction to the court.

Procedural History

The Commissioner moved to dismiss the case for lack of jurisdiction. Initially, an order granting the motion was issued but later vacated. A hearing was held, and the court considered the arguments presented in memoranda from both parties before issuing its final decision.

Issue(s)

1. Whether the pre-filing notification letters sent by the IRS to the taxpayers constitute notices of deficiency under sections 6212(a) and 6213(a) of the Internal Revenue Code.

Holding

1. No, because the letters did not specify a determined deficiency amount nor indicate a final determination, failing to meet the statutory requirements for a notice of deficiency.

Court's Reasoning

The court reasoned that a notice of deficiency must unequivocally advise the taxpayer of a determined deficiency and specify the year and amount of the deficiency. The pre-filing notification letters did not meet these criteria as they were tentative and did not assert a final determination or specify an amount. The court referenced prior cases like *Foster v. Commissioner* and *Scar v. Commissioner* to support its conclusion that the letters were not notices of deficiency. Additionally, the court noted that the IRS did not intend the letters to serve as notices of deficiency, further distinguishing them from valid deficiency notices. The court emphasized that subsequent to the letters, the IRS could still make various adjustments to the taxpayers' returns, indicating that no final determination had been made.

Practical Implications

This decision clarifies that pre-filing notification letters from the IRS do not trigger the jurisdiction of the Tax Court, as they do not constitute notices of deficiency. Taxpayers receiving such letters should not rush to file petitions with the Tax Court based on these communications. Instead, they should await a formal notice of deficiency before seeking judicial review. The ruling also supports the IRS's use of pre-filing notification letters as a tool to combat abusive tax shelters without prematurely triggering legal proceedings. Subsequent cases and legal practice in tax law have recognized this distinction, ensuring that taxpayers and their attorneys understand the procedural steps required for Tax Court jurisdiction.