

Stevens v. Commissioner, 48 T. C. 341 (1967)

Income derived from ranching operations on allotted and restricted Indian lands held in trust by the United States is exempt from federal income tax, while income from purchased lands and tribal lands used under grazing permits is taxable.

Summary

Bryan L. Stevens, a Gros Ventre Indian, operated a ranch on the Fort Belknap Indian Reservation. The IRS assessed income tax deficiencies on his earnings from ranching activities on various types of land he controlled. The Tax Court had to determine whether Stevens' income was exempt from federal income tax under the principles established in *Squire v. Capoeman*. The court ruled that income from land Stevens received directly through allotment or gift was exempt, but income from land he purchased or used under grazing permits was taxable. This decision clarifies the tax implications for income from different types of Indian lands, emphasizing the distinction between allotted, gifted, and purchased lands.

Facts

Bryan L. Stevens, a one-quarter blood Gros Ventre Indian, operated a ranch on the Fort Belknap Indian Reservation. He acquired land through various means: 519. 47 acres by direct allotment, 358. 84 acres by gift from his mother, 722. 59 acres by purchase from other Indians, 15,628. 02 acres under a grazing permit, and 2,490. 15 acres under oral leases from relatives. Stevens did not maintain a trust fund account with the Indian Agency and managed his operations independently. The IRS assessed income tax deficiencies for 1958 and 1959, claiming that only income from the homestead and gifted land was exempt from tax.

Procedural History

The IRS issued a notice of deficiency for Stevens' income taxes for 1958 and 1959, claiming deficiencies of \$4,276. 23 and \$2,452. 25, respectively. Stevens filed a petition with the Tax Court to contest these deficiencies. The IRS later amended its answer, adjusting the amount of exempt income. The Tax Court heard the case and issued its decision in 1967.

Issue(s)

1. Whether income derived from ranching operations on lands allotted to Stevens by the United States is exempt from federal income tax.
2. Whether income derived from ranching operations on lands received by Stevens as a gift from his mother is exempt from federal income tax.
3. Whether income derived from ranching operations on lands purchased by Stevens from other Indians is exempt from federal income tax.
4. Whether income derived from ranching operations on tribal lands used by Stevens under a grazing permit is exempt from federal income tax.

Holding

1. Yes, because the land was allotted under trust patents similar to those in *Squire v. Capoeman*, guaranteeing transfer free of encumbrances.
2. Yes, because the gifted land was originally allotted under the same conditions as Stevens' allotted land.
3. No, because the purchased land did not have a guarantee of transfer free of encumbrances.
4. No, because income from tribal lands used under a grazing permit is taxable based on the precedent in *Bentley L. Holt*.

Court's Reasoning

The Tax Court applied the principle from *Squire v. Capoeman*, which held that income from allotted lands held in trust by the United States is exempt from federal income tax due to the promise to transfer the land free of encumbrances after 25 years. The court determined that Stevens' allotted and gifted lands were subject to similar trust patents, thus qualifying for the exemption. However, the court distinguished income from purchased lands and tribal lands used under grazing permits. The purchased lands did not carry the same guarantee of transfer free of encumbrances, and the court followed *Bentley L. Holt* in ruling that income from grazing permits on tribal lands is taxable. The court also noted that the IRS's revenue rulings supported the exemption for income from allotted and restricted lands but did not extend to purchased lands or grazing permits. The court emphasized that exemptions from taxation must be clearly expressed, and no such clear expression existed for the purchased or grazing permit lands.

Practical Implications

This decision has significant implications for the taxation of income derived from different types of Indian lands. It clarifies that income from lands allotted directly to an Indian or received by gift, when held in trust by the United States, is exempt from federal income tax. However, income from lands purchased by an Indian, even if held in trust, and income from tribal lands used under grazing permits, is taxable. Legal practitioners should advise clients on the importance of the method of land acquisition in determining tax liability. This ruling may influence how Indian tribes and individuals structure land transactions and ranching operations to minimize tax exposure. Subsequent cases, such as *Holt v. Commissioner*, have reinforced these distinctions, guiding future interpretations of tax exemptions for income from Indian lands.