

## **29 T.C. 1101 (1958)**

The characterization of an agreement as a sublease versus an assignment determines whether payments received are treated as ordinary income (rent) or capital gains from the sale of a leasehold.

### **Summary**

The United States Tax Court addressed whether payments received by the Voloudakis from Pacific Telephone & Telegraph Company were taxable as ordinary income (rent) or as capital gains from the sale of a leasehold interest. The court determined that the agreement between the parties created a sublease, not an assignment. The Court based its decision on the language used in the agreement, the intent of the parties evidenced by their communications, and the retention of a continuing interest and liability of the original lease by the Voloudakis. As a result, the payments were deemed rental income and taxed as such. The court also upheld the Commissioner's assessment of penalties for failure to file returns and pay estimated taxes.

### **Facts**

Steven and Katherine Voloudakis, doing business as Stevens Cleaners and Hatters and also owning stock in Stevens Cleaners, Inc., leased the entire Sweeny Building in Portland, Oregon. They sought a subtenant for the building. Pacific Telephone & Telegraph Company (Pacific) became interested. Negotiations led to a three-way agreement in April 1947 between the Voloudakis, Sweeny (the original lessor), and Pacific. The agreement, drafted by a realtor, used lease terminology and provided that the Voloudakis, as lessors, would lease the building to Pacific, as lessee, for nine years at an annual rental of \$50,000, payable monthly. The Voloudakis reported the payments from Pacific as long-term capital gains from an installment sale of their leasehold. The Commissioner of Internal Revenue determined that the payments constituted ordinary rental income.

### **Procedural History**

The Commissioner determined deficiencies in the Voloudakis' income tax for the years 1949-1953, asserting the payments from Pacific were rental income rather than capital gains and assessed penalties for failure to file timely returns and pay estimated taxes. The Voloudakis petitioned the United States Tax Court, challenging the Commissioner's determinations. The Tax Court heard the case and issued a ruling in favor of the Commissioner.

### **Issue(s)**

1. Whether the payments received by the Voloudakis from Pacific under the April 8, 1947, agreement constituted ordinary income (rent) or proceeds from the sale of a capital asset (leasehold interest), taxable as capital gains.

2. Whether the Voloudakisises were liable for additions to tax under section 291(a) of the 1939 Code for failure to file timely returns for 1949 and 1952.

3. Whether the Voloudakisises were liable for additions to tax under section 294(d) (1) (A) & (B) and 294(d)(2) of the 1939 Code for failure to file declarations of estimated tax and for substantial underestimation of estimated tax.

### **Holding**

1. No, because the agreement created a sublease, and the payments from Pacific constituted rental income.

2. Yes, because the Voloudakisises did not present evidence to dispute the penalties.

3. Yes, because penalties may be imposed under both sections.

### **Court's Reasoning**

The court examined the three-way agreement and the pre-agreement correspondence. It found the agreement consistently used lease terminology, designating the Voloudakisises as lessors and Pacific as lessee, and specifying monthly payments as rental. Furthermore, the court considered letters between the Voloudakisises and the realtor, which described the transaction as a sublease. The court emphasized that the Voloudakisises retained a continuing interest in the premises and remained liable under the original lease with Sweeny. The court distinguished the case from prior rulings in which a sale of leasehold was found. The consideration was paid in monthly installments over nine years, which is a factor in determining the intent of the parties. The court noted that the agreement did not eliminate the Voloudakisises' obligations under the original lease. Thus, the court determined the transaction was a sublease, with the payments constituting taxable rental income. The court also found that the Voloudakisises presented no evidence to refute the assessment of penalties related to the timely filing of returns and estimated tax payments and sustained the Commissioner's determinations regarding those penalties.

### **Practical Implications**

This case is essential for tax and real estate practitioners, illustrating the importance of clear contract language and the impact of the substance of a transaction on tax treatment. The characterization of a transfer of a leasehold—as a sublease or an assignment—significantly impacts the tax implications, particularly whether payments are treated as ordinary income or capital gains. Lawyers should meticulously draft agreements to reflect the parties' intentions and use terms consistently. The case highlights the importance of a complete transfer of rights and obligations to qualify as a sale of a leasehold interest for capital gains treatment. The court's focus on the agreement's language and the parties' actions underscores the need to consider not only the legal form of the transaction but also the practical

effect on the parties' rights and obligations. Tax advisors and litigators must assess the agreement as a whole, considering pre-contract correspondence and conduct to determine the nature of the transaction accurately.

This case also reinforces the principle that penalties for late filings and underpayment of taxes can be imposed even where the underlying tax liability is contested. This decision serves as a warning that taxpayers must meet their filing and payment obligations even while disputing tax liabilities. Practitioners should advise clients to adhere to these requirements to avoid additional penalties.