

## **28 T.C. 536 (1957)**

To qualify for excess profits tax relief, a taxpayer must demonstrate a change in the character of its business or other factors that render its base period net income an inadequate measure of normal earnings, and intracorporate mismanagement does not qualify for relief under section 722 (b)(5).

### **Summary**

Clarksburg Publishing Co. sought excess profits tax relief under Sections 722(b)(4) and 722(b)(5) of the Internal Revenue Code. The company argued that its acquisition of competing newspapers constituted a change in the character of its business and that factors such as corporate structure and internal disputes negatively impacted its earnings during the base period. The Tax Court found that the acquisition did not meet the requirements for relief under 722(b)(4) because Clarksburg acquired assets in 1927 and did not acquire any subsequent material assets. Additionally, the court held that internal corporate issues did not justify relief under 722(b)(5). The court granted the Commissioner's motion to dismiss, holding that the petition did not state a cause of action for relief.

### **Facts**

Clarksburg Publishing Company was formed in 1927 through the consolidation of two competing newspaper companies, the Clarksburg Telegram Company and the Exponent Company. The shareholders of each company received stock in Clarksburg, with a voting trust agreement implemented to manage the combined entity. A dispute arose among shareholders, leading to litigation regarding the ownership of stock pledged as collateral for a debt. The taxpayer argued that the resulting internal conflicts and the actions of one group of shareholders negatively affected the business and its earnings during the base period. The taxpayer sought relief from excess profits tax based on these factors.

### **Procedural History**

Clarksburg Publishing Co. filed claims for excess profits tax relief with the Commissioner of Internal Revenue. The Commissioner disallowed the claims. The taxpayer then brought the case before the United States Tax Court. The Commissioner moved to dismiss the case, arguing that the petition did not state a cause of action. The Tax Court heard arguments on the motion and received briefs from both parties.

### **Issue(s)**

1. Whether Clarksburg Publishing Co.'s acquisition of competing newspapers in 1927 qualified as a change in the character of its business under section 722(b)(4) of the Internal Revenue Code.

2. Whether factors related to the internal management and structure of Clarksburg Publishing Co., including shareholder disputes, qualify for excess profits tax relief under section 722(b)(5).

### **Holding**

1. No, because the company did not acquire any additional assets. The acquisition of competing newspapers that occurred when the company was founded does not qualify as a change in the character of the business under the specified section.

2. No, because the actions were not considered to be enough to grant the petitioner relief from tax, such as mismanagement or mistakes in judgement, did not provide grounds for relief under section 722(b)(5).

### **Court's Reasoning**

The court examined Section 722(b)(4) to determine if Clarksburg's acquisition of the competing newspapers qualified as a change in the character of its business. The court concluded that the language of the statute applied to subsequent acquisitions made after the base period's commencement and that the original acquisition of assets at the company's inception did not meet this requirement. The court also rejected the claim for relief under Section 722(b)(5). The taxpayer argued that the voting trust and internal corporate disputes during the base period resulted in an inadequate standard of normal earnings. The court noted that the actions, errors of judgment, and differences between the parties were not the types of factors contemplated by the section. The court emphasized that the internal issues within the company and the alleged mismanagement did not qualify for relief. The court stated, "To allow relief under (5) for unwise expenditures such as these would be inconsistent with the principles underlying the other provisions of subsection (b)."

### **Practical Implications**

This case emphasizes that to obtain excess profits tax relief, taxpayers must present evidence of significant business changes or extraordinary circumstances that negatively affect their earnings. This decision clarifies that internal corporate conflicts, poor management decisions, and corporate structure, in and of themselves, generally will not qualify for relief. This ruling highlights the importance of structuring business transactions in a way that demonstrates a clear change in the character of the business or specific factors that are external to the business itself that may qualify for tax relief. It also illustrates the high burden of proof required to demonstrate that a taxpayer's average base period net income is an inadequate standard of normal earnings. The court's insistence on external factors, as opposed to internal problems, suggests that taxpayers should focus on external factors that may qualify for tax relief.